



CALCTRA

560 East Natoma Street
Folsom, CA 95630-2200
www.calctra.ca.gov

NOTICE OF PROPOSED RULEMAKING
California Code of Regulations
Title 15. Crime Prevention and Corrections
Division 8. California Correctional Training and Rehabilitation Authority
Notice Published: August 14, 2026

Notice is hereby given that the California Correctional Training and Rehabilitation Authority (CALCTRA) and the California Training and Rehabilitation Board (CTRB) propose to amend Title 15, Division 8 regulations. This notice of proposed rulemaking (Notice) begins the rulemaking process to make the regulations permanent after considering all comments, objections, contentions, and recommendations regarding the regulation.

PUBLIC PROCEEDINGS

CALCTRA is conducting a 45-day written public comment period where any interested person may present statements or arguments (hereinafter referred to as 'comments') relevant to the action described in the Informative Digest portion of this Notice.

Please direct any inquiries or questions regarding this action or for copies of the proposed text of the regulations, the initial statement of reasons, the modified text of the regulations, if any, or other information in which the rulemaking is based to the following:

Primary Contact

Kelly Mortenson, Regulations Manager
California Correctional Training and
Rehabilitation Authority
560 East Natoma Street, Folsom, CA 95630
regulations@calctra.ca.gov

Secondary Contact

Christine Pesce, Executive Assistant
California Correctional Training and
Rehabilitation Authority
560 East Natoma Street, Folsom, CA 95630
regulations@calctra.ca.gov

PUBLIC COMMENT PERIOD

Written comments related to this regulatory proposal, regardless of the method of transmittal, must be received by CALCTRA by **5:00 p.m. on October 1, 2026**, which is designated as the close of the 45-day comment period. Comments received after this date will not be considered timely. To submit comments regarding the proposed regulation, any interested person may use one of the following methods:

MAIL/HAND DELIVER Regulations Manager CALCTRA/Office of Legal Counsel 560 East Natoma Street Folsom, CA 95630	Email regulations@calctra.ca.gov
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Due to technological limitations, emails larger than 15 megabytes (MB) may be rejected and will not be delivered and received by CALCTRA. Emails larger than 15 MB should be submitted in separate emails or another form of delivery should be used.

CALCTRA requests, but does not require, that reports or articles in excess of 25 pages submitted with comments include a summary of the report or article. This summary should include a concise overview of the report or article, describe the reason for submitting the report or article and describe the relevance of the report or article to the proposed regulation. Please note that under the California Public Records Act (Gov. Code Section 6250, *et. seq.*) your written and oral comments, attachments, and associated contact information (e.g., your address, phone, email, etc.) become part of the public record and can be released to the public upon request.

PUBLIC HEARING

At this time, no public hearing has been scheduled regarding this proposed regulatory action. Any interested person may request a public hearing by contacting the Regulations Manager at regulations@calctra.ca.gov. Requests for public hearings must be made no later than **September 16, 2026**.

ASSISTIVE SERVICES

For individuals with disabilities, CALCTRA will provide assistive services which include an interpreter, documents made available in an alternate format, or another disability-related reasonable accommodation. To request assistive services, please contact the Reasonable Accommodation Coordinator at reasonableaccommodation@CALCTRA.ca.gov as soon as possible, but no later than 10 business days before a scheduled hearing.

AUTHORITY & REFERENCE

Penal Code Section 2801 authorizes CALCTRA to develop and operate industrial, agricultural, and service enterprises employing incarcerated individuals in institutions under the jurisdiction of the California Department of Corrections and Rehabilitation (CDCR). It also authorizes CALCTRA to create and maintain working conditions within the enterprises as much like those which prevail in private industry as possible, to ensure incarcerated workers have the opportunity to work productively, earn funds, and acquire or improve effective work habits and occupational skills.

Penal Code Section 2808 authorizes the CTRB, in the exercise of its duties, all of the powers of and to do all of the things that the board of directors of a private corporation would do, except as limited by Article I, Chapter 6, Title I of the Penal Code, and

authorizes the CTRB to contract to employ a Director to serve as the administrative officer of the authority.

Penal Code Section 2809 authorizes CALCTRA to apply disciplinary and dismissal procedures to civilian employees.

CONSIDERATION OF ALTERNATIVES

CALCTRA must determine that no reasonable alternative it considered or that have otherwise been identified and brought to the attention of CALCTRA would be more effective in carrying out the purpose for which this action is proposed, would be as effective and less burdensome to affected private persons than the action proposed, or would be more cost-effective to affected private persons and equally effective in implementing the statutory policy or other provision of law. Interested parties are invited to present statements or arguments with respect to any alternatives to the changes proposed during the written comment period.

CALCTRA has made an initial determination that no reasonable alternatives to the regulation have been identified or brought to the attention of CALCTRA that would lessen any adverse impact on private persons.

DISCLOSURES

Fiscal Impact

Cost or savings to any state agency: None

Cost to any local agency or school district: None

Other nondiscretionary cost or savings imposed on local agencies: None

Cost or savings in federal funding to the State: None

Statement of Results of the Economic Impact Assessment

CALCTRA has determined that this regulatory proposal will not affect the following because businesses are not affected by the internal management of CALCTRA and the employment of incarcerated workers within CDCR institutions and CALCTRA operations:

- Creation or elimination of jobs within California
- Creation of new businesses or the elimination of existing businesses within California
- Expansion of businesses currently doing business within California

Regulatory Impact on the Health and Welfare of California Residents, Worker Safety, and the State's Environment

The proposed regulations are expected to benefit the health and welfare of California residents by assisting in reducing recidivism and therefore increasing public safety. The proposed regulations are expected to affect worker safety by clarifying the incarcerated worker health and safety complaint process in proposed Title 15, Section 8008.

Housing Costs

CALCTRA has determined that the proposed action will not have a significant effect of housing costs.

Significant Statewide Adverse Economic Impact on Business

CALCTRA has initially determined that the proposed action will not have a significant statewide adverse economic impact directly affecting businesses, including the ability of California businesses to compete with businesses in other states because they are not affected by the internal management of CALCTRA.

Mandated by Federal Law or Regulation

The proposed regulations are not federally mandated.

Local Mandate

CALCTRA has determined that this regulatory action would not impose a mandate on local agencies or school districts, nor are there any costs for which reimbursement is required by part 7 (commencing with Section 17500) of division 4 of the Government Code.

Cost Impacts on Representative Person or Business

The agency is not aware of any cost impact that a representative private person or business would necessarily incur in reasonable compliance with the proposed action.

Effect on Small Business

CALCTRA has initially determined that the proposed action will not have an effect on small businesses because they are not affected by the internal management of CALCTRA.

Mandated Use of Specific Technologies, Equipment, Actions or Procedures

The proposed regulatory action does not mandate the use of specific technologies, equipment, actions, or procedures.

Other Statutory Requirements

Not Applicable

AVAILABILITY

Rulemaking Record

CALCTRA will have the rulemaking record available for inspection and photocopying throughout the rulemaking process. The Proposed Text, Initial Statement of Reasons, *and all information upon which this proposal is based* have been placed in the rulemaking record, which is available to the public upon request directed to the CALCTRA contact person referenced above or by visiting the [CALCTRA regulations webpage](#). Following its preparation, the Final Statement of Reasons may be obtained by contacting the CALCTRA contact person referenced above or by visiting the [CALCTRA regulations webpage](#).

Changes to Proposed Regulation Text:

After considering all timely and relevant comments received, the CTRB may approve the proposed regulations as described in this Notice. If CALCTRA makes modifications which are sufficiently related to the originally proposed text, it will make the modified text available to the public for at least 15 days before the CTRB reviews and approves the regulations as revised. CALCTRA will accept written comments on the modified regulations for 15 days after the date on which they are made available. Requests for copies of any modified regulation text should be directed to the contact person indicated above or can be viewed by visiting the [CALCTRA regulations webpage](#).

INFORMATIVE DIGEST

SUMMARY

California Correctional Training and Rehabilitation Authority (CALCTRA) and the Correctional Training Rehabilitation Board (CTRB) propose to amend multiple sections of the California Code of Regulations (CCR), Title 15, Division 8 in an effort to ensure the regulations comply with California and federal law, do not conflict with other California regulations, and reflect current CALCTRA practice. This proposal amends definitions, repeals unnecessary provisions related to the recruitment of incarcerated individuals into CALCTRA work/training programs, repeals the requirement for incarcerated individuals to work on a high school diploma or equivalent while participating in CALCTRA programs, aligns CALCTRA health and safety regulations with the Labor Code and Title 8 California Occupational Safety and Health (Cal/OSHA) regulations, and updates two documents incorporated by reference.

AUTHORITY AND REFERENCE

Penal Code Section 2801 authorizes CALCTRA to develop and operate industrial, agricultural, and service enterprises employing incarcerated individuals in institutions under the jurisdiction of the California Department of Corrections and Rehabilitation

(CDCR). It also authorizes CALCTRA to create and maintain working conditions within the enterprises as much like those which prevail in private industry as possible, to ensure incarcerated workers have the opportunity to work productively, earn funds, and acquire or improve effective work habits and occupational skills.

Penal Code Section 2808 authorizes the CTRB, in the exercise of its duties, all of the powers of and to do all of the things that the board of directors of a private corporation would do, except as limited by Article I, Chapter 6, Title I of the Penal Code, and authorizes the CTRB to contract to employ a Director to serve as the administrative officer of the authority.

Penal Code Section 2809 authorizes CALCTRA to apply disciplinary and dismissal procedures to civilian employees.

POLICY STATEMENT OVERVIEW:

CALCTRA is a self-supporting, customer-focused business that provides productive work assignments for approximately 7,000 incarcerated individuals within CDCR institutions. CALCTRA manages over 100 manufacturing, service, and consumable operations throughout the state. The goods and services produced by CALCTRA are sold predominately to state departments as well as other governmental entities. The goal of CALCTRA is to provide work opportunities to incarcerated individuals and provide job skills training with the potential for earning industry-accredited certifications.

This regulatory proposal is considered, by CALCTRA, a maintenance package in which CALCTRA reviews its existing regulations to ensure it complies with California and federal law, does not conflict with the existing CCR, and reflects current CALCTRA practice. This review found that Title 15, Division 8 regulations contained definitions of terms that are not used in the applicable regulations or definitions that are outdated. CALCTRA determined that the regulatory requirement for incarcerated individual's to meet minimum intake requirements related to their release date is outdated since there is no longer waitlists for incarcerated individual's to enroll in CALCTRA programs. Health and safety regulation Section 8008 has not been amended since it was adopted in 2011. As a result, it was found to not fully align with Title 8 Cal/OSHA regulations that govern prison industries. This proposal rectifies these issues.

Benefits

Increase the number of incarcerated individuals participating in CALCTRA work programs which will ultimately:

- Improve recidivism rates
- Improve the current and future quality of life for incarcerated individuals
- Improve the safety and welfare of the California public

Increase incarcerated worker on-the-job safety.

EVALUATION OF INCONSISTENCY OR INCOMPATIBILITY WITH EXISTING STATE AND FEDERAL REGULATIONS

CALCTRA evaluated whether the proposed regulations are inconsistent or incompatible with existing state regulations. This evaluation included a review of CDCR and CALCTRA laws, as well as those statutes and regulations related to this subject. CALCTRA has determined that no other state regulation addresses the same subject matter, and there are no existing state or federal regulations with which the proposed regulations conflict or with which they are incompatible.

DOCUMENTS INCORPORATED BY REFERENCE

- HSU-F001 Report of Health and Safety Hazard (Rev. 08/22/25)
- IEP-F002/F003 Worker Application and Intake (Rev. 01/26/26)
- SOMS-F001 Incarcerated Worker Job Change (Rev. 10/20/25)

MANDATED BY FEDERAL LAW OR REGULATIONS

Not Applicable